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OFFICE WEST VIRGINIA SECRETARY OF STATE

### **WEST VIRGINIA LEGISLATURE**

**FIRST REGULAR SESSION, 2001** 

## ENROLLED

# FOR House Bill No. 2852

(By Delegates Staton, J. Smith and Keener)

Passed April 13, 2001

In Effect from Passage

FILED

2001 MAY -2 P 10: 23

OFFICE WEST VIRGINIA SECRETARY OF STATE

#### ENROLLED

COMMITTEE SUBSTITUTE

**FOR** 

H. B. 2852

(BY DELEGATES STATON, J. SMITH AND KEENER)

[Passed April 13, 2001; in effect from passage.]

AN ACT to amend and reenact sections one, two and seven, article ten-d, chapter five of the code of West Virginia, one thousand nine hundred thirty-one, as amended, all relating to certain benefits attendant to employment with the state and county boards of education; clarifying that assets of the public retirement systems administered by the consolidated public retirement board are held in trust; clarifying application of certain rules under the Internal Revenue Code to contributions and benefits under the qualified retirement plans administered by the consolidated public retirement board; authorizing the board to adopt policies and procedures and take other actions to comply with Internal Revenue Code requirements; providing for investment management consulting services for the teachers' defined contribution system; creating a public employee leave benefit analysis board; stating purpose, membership and duties of same; authorizing a study of the feasibility of instituting an employee leave benefit

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buy-back program; setting limit on expenditures for same; specifying mandatory factors to be considered and additional areas of study; authorizing department of administration and superintendent of state board of education to require certain data collection, etc., by spending units and county boards of education; requiring report to the Legislature by date certain; authorizing implementation of said board's recommendations by concurrent resolution; exempting certain rules from legislative rule-making review; making technical revisions; and deleting obsolete language and provisions.

#### Be it enacted by the Legislature of West Virginia:

That sections one, two and seven, article ten-d, chapter five of the code of West Virginia, one thousand nine hundred thirty-one, as amended, be amended and reenacted; and that article one, chapter five-a of said code be amended by adding thereto a new section, designated section ten, all to read as follows:

CHAPTER 5. GENERAL POWERS AND AUTHORITY OF THE GOVERNOR, SECRETARY OF STATE AND ATTORNEY GENERAL; BOARD OF PUBLIC WORKS; MISCELLANEOUS AGENCIES, COMMISSIONS, OFFICES, PROGRAMS, ETC.

#### ARTICLE 10D. CONSOLIDATED PUBLIC RETIREMENT BOARD.

- §5-10D-1. Consolidated public retirement board created; transition; members; vacancies; investment of plan funds.
  - 1 (a) There is hereby continued a consolidated public
  - 2 retirement board to administer all public retirement plans in this
  - 3 state. It shall administer the public employees retirement
  - 4 system established in article ten of this chapter; the teachers
  - 5 retirement system established in article seven-a, chapter
  - 6 eighteen of this code; the teachers' defined contribution

- 7 retirement system created by article seven-b, chapter eighteen
- 8 of this code; the West Virginia state police death, disability and
- 9 retirement fund created by article two, chapter fifteen of this
- 10 code; the West Virginia state police retirement system, created
- 11 by article two-a, chapter fifteen of this code; the death, disabil-
- 12 ity and retirement fund for deputy sheriffs created by article
- 13 fourteen-d, chapter seven of this code; and the judges' retire-
- 14 ment system created under article nine, chapter fifty-one of this
- 15 code.
- 16 (b) The consolidated public retirement board shall begin
- 17 administration of the death, disability and retirement fund for
- 18 deputy sheriffs established in article fourteen-d, chapter seven
- 19 of this code on the first day of July, one thousand nine hundred
- 20 ninety-eight.
- 21 (c) The membership of the consolidated public retirement
- 22 board consists of:
- 23 (1) The governor or his or her designee;
- 24 (2) The state treasurer or his or her designee;
- 25 (3) The state auditor or his or her designee;
- 26 (4) The secretary of the department of administration or his
- 27 or her designee;
- 28 (5) Four residents of the state, who are not members,
- 29 retirants or beneficiaries of any of the public retirement
- 30 systems, to be appointed by the governor, with the advice and
- 31 consent of the Senate; and
- 32 (6) A member, annuitant or retirant of the public employees
- 33 retirement system who is or was a state employee; a member,
- 34 annuitant or retirant of the public employees retirement system
- 35 who is not or was not a state employee; a member, annuitant or

- retirant of the teachers retirement system; a member, annuitant or retirant of the West Virginia state police death, disability and retirement fund; a member, annuitant or retirant of the deputy sheriff's death, disability and retirement fund; and a member, annuitant or retirant of the teachers' defined contribution retirement system, all to be appointed by the governor, with the advice and consent of the Senate.
- 43 (d) The appointed members of the board shall serve 44 five-year terms. The governor shall appoint the member 45 representing the deputy sheriff's death, disability and retirement fund by the first day of July, one thousand nine hundred 46 47 ninety-eight to a five-year term. A member appointed pursuant 48 to subdivision (6), subsection (c) of this section ceases to be a 49 member of the board if he or she ceases to be a member of the 50 represented system. If a vacancy occurs in the appointed 51 membership, the governor, within sixty days, shall fill the 52 vacancy by appointment for the unexpired term. No more than 53 five appointees shall be of the same political party.
- 54 (e) The consolidated public retirement board has all the 55 powers, duties, responsibilities and liabilities of the public 56 employees retirement system established pursuant to article ten, 57 of this chapter; the teachers retirement system established 58 pursuant to article seven-a, chapter eighteen of this code; the 59 teachers' defined contribution system established pursuant to 60 article seven-b, chapter eighteen of this code; the West Virginia 61 state police death, disability and retirement fund created pursuant to article two, chapter fifteen of this code; the death, 62 63 disability and retirement fund for deputy sheriffs created 64 pursuant to article fourteen-d, chapter seven of this code; and 65 the judges' retirement system created pursuant to article nine, 66 chapter fifty-one of this code and their appropriate governing 67 boards. The consolidated public retirement board may propose 68 for promulgation all rules necessary to effectuate its powers, 69 duties and responsibilities pursuant to article three, chapter 70 twenty-nine-a of this code: *Provided*, That the board may adopt

- any or all of the rules, previously promulgated, of a retirement system which it administers.
- (f) Effective on the first day of July, one thousand nine hundred ninety-six, the consolidated public retirement board shall, within two business days of receipt, transfer all funds received by the consolidated public retirement board for the benefit of the retirement systems within the consolidated pension plan as defined in section three-c, article six-b, chapter forty-four of this code, including, but not limited to, all em-ployer and employee contributions, to the West Virginia investment management board: Provided, That the employer and employee contributions of the teachers' defined contribu-tion system, established in section three, article seven-b, chapter eighteen of this code, and voluntary deferred compensation funds invested by the West Virginia consolidated public retirement board pursuant to section five, article ten-b of this chapter, may not be transferred to the West Virginia investment management board.
  - (g) Notwithstanding any provision of this code or any legislative rule to the contrary, all assets of the public retirement plans set forth in subdivision (a) of this section shall be held in trust. The consolidated public retirement board shall be a trustee for all public retirement plans, except with regard to the investment of funds: *Provided*, That the consolidated public retirement board shall be a trustee with regard to the investments of the teachers' defined contribution system, the voluntary deferred compensation funds invested pursuant to section five, article ten-b of this chapter and any other assets of the public retirement plans administered by the consolidated public retirement board as set forth in subdivision (a) of this section for which no trustee has been expressly designated in this code.

(h) The board may employ the West Virginia investment management board to provide investment management consult-

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operation of the systems.

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ing services for the investment funds in the teachers' defined contribution system.

## §5-10D-2. Chairman and vice chairman; executive director; employees; legal advisor; actuary.

- 1 (a) The board shall elect from its own number a chairman 2 and vice chairman.
- 3 (b) The board shall appoint an executive director of the 4 retirement systems. The executive director shall be the chief 5 administrative officer of all the systems and he or she shall not be a member of the board. He or she shall perform such duties 7 as are required of him or her in this article and as the board from time to time delegates to him or her. The compensation of the executive director shall be fixed by the board subject to the 10 approval of the governor. The executive director shall, with the 11 approval of the board of trustees, employ such administrative, technical and clerical employees as are required in the proper 12
- (c) Notwithstanding the provisions of section two, article
   three of this chapter, the board shall employ and be represented
   by an attorney licensed to practice law in the state of West
   Virginia who is not a member of any of the retirement systems
   administered by the board.
- (d) An actuary, employed by the state or the board pursuant
  to section four of this article, shall be the actuarial consultant to
  the board.
- (e) Prior to the first day of July, one thousand nine hundred ninety-one, the expenses of the board for the administration of the teachers' defined contribution retirement system created pursuant to article seven-b, chapter eighteen of this code shall be paid by the teachers retirement system created pursuant to article seven-a of said chapter.

#### §5-10D-7. Compensation limitations; effective dates.

- 1 (a) Effective for plan years beginning after the thirty-first 2 day of December, one thousand nine hundred ninety-five, the annual compensation of a participant taken into account in 3 4 determining benefits or contributions under any of the public 5 retirement plans administered by the board and which are qualified plans under section 401(a) of the Internal Revenue Code may not exceed one hundred fifty thousand dollars, as 7 8 indexed in accordance with the provisions of section 401(a)(17) 9 of the Internal Revenue Code. This provision shall apply 10 notwithstanding any other provision to the contrary in this code 11 and notwithstanding any provisions of any legislative rule.
- 12 (b) In applying the limitations of subdivision (a) of this 13 section, the consolidated public retirement board is authorized 14 to (i) adopt policies or procedures that may be necessary or 15 appropriate in applying the compensation limitations of section 401(a)(17) to participants, including without limitation, the 16 adoption and application of any transitional rules to implement 17 18 the compensation limitations; and (ii) to take any actions that 19 may at any time be required by the Internal Revenue Service regarding compliance with the requirements of section 20 401(a)(17), including without limitation, distributions, credits, 21 set-asides or other adjustments. 22

#### CHAPTER 5A. DEPARTMENT OF ADMINISTRATION.

#### ARTICLE 1. DEPARTMENT OF ADMINISTRATION.

- §5A-1-10. Public employee leave benefit analysis board created; purpose; leave benefit buy-back study authorized; factors to be considered; and report to the Legislature.
  - 1 (a) There is hereby created a public employee leave benefit 2 analysis board. The initial and primary purpose of the board is

3 to analyze the fiscal impact on the state and on the several 4 county boards of education whose employees participate in the 5 public employees insurance agency plan the ability of partici-6 pating employees upon retirement to convert accrued annual 7 and sick leave benefits for extended insurance coverage through the public employees insurance agency or for enhanced 9 retirement benefits, pursuant to section thirteen, article sixteen, 10 chapter five of this code. The board shall determine the 11 feasibility of instituting a voluntary leave benefit buy-back 12 program under which employers would pay participating 13 employees to buy back their accrued leave benefits. The board 14 shall focus first on employees subject to subsection (c), section 15 thirteen, article sixteen, chapter five of this code. If the board determines such a program would be feasible and cost-effec-16 17 tive, in comparison to the projected costs of continuing to 18 maintain the conversion of accrued leave for extended insur-19 ance coverage and/or enhanced retirement benefits, the board shall also develop rules for the implementation and administra-20 21 tion of such a buy-back program. The board shall complete its analysis and report its findings and recommendations with 22 23 regard to this subject to the Legislature on or before the first 24 day of September, two thousand one. If, upon receipt of such 25 report, the Legislature determines that the buy-back program 26 should be implemented, it shall adopt the report of the board by 27 concurrent resolution and no further action of the Legislature 28 shall be required to authorize implementation of the board's 29 recommendations.

30 (b) The board created in this section shall consist of five 31 voting members as follows: The secretary of the department of 32 administration, who shall serve as its chair; the executive 33 director of the consolidated public retirement board; the 34 director of the public employees insurance agency; the director of the division of personnel; and the state superintendent of 35 36 schools, or the superintendent's designee. Four members of the 37 Legislature, two appointed by the president of the Senate and

- two appointed by the speaker of the House of Delegates, shall also serve as non-voting members, *ex officio*. It shall meet upon the call of the chair and a simple majority of the members shall constitute a quorum for the transaction of business.
- 42 (c) The expenses incurred by the board in studying the 43 feasibility of a voluntary buy-back program and developing 44 rules for implementation, if any, may not exceed one hundred 45 thousand dollars, and shall be paid out of funds appropriated 46 therefor by the Legislature to the department of administration.
  - (d) The board's analysis of a voluntary leave benefit buyback program shall be based upon an appropriate actuarial study, as determined by the board, and shall include at a minimum the following:

- (1) A full cost/benefit analysis which takes into account the costs for the current sick and annual leave conversion for the premium offset for extended insurance coverage as well as for enhanced retirement benefits, and projections for future costs associated with such leave benefit conversion, stated in terms of present value and as amortized over an appropriate period, as determined by the board. This analysis shall also take into account the ways in which the leave conversion programs affect employees' use of sick and annual leave benefits during active employment as well as upon retirement.
- (2) The analysis shall be based on detailed actuarial assumptions in order to assure that cost projections are as accurate as possible: Assumptions shall be developed using data provided by the public employees insurance agency, the division of personnel and the consolidated public retirement board and shall be based on individual employee and participant data rather than summary data; actual experience for employees and retirees shall be considered as well as an actuarially appropriate range of assumptions for projecting

- 70 future costs; all calculations of future costs shall take into
- 71 account projected increases in medical and prescription drug
- 72 costs; and all assumptions used for any calculation shall be
- 73 clearly stated, along with their bases.
- 74 (3) In order to be considered feasible or cost-effective, the leave benefit buy-back program must assure a monetary savings
- 76 to the state, in comparison to maintaining the conversion of
- 77 leave benefits upon retirement;
- 78 (4) Any leave benefit buy-back program shall be based on
- 79 the voluntary participation of affected employees;
- 80 (5) The design of any leave benefit buy-back program shall
- 81 anticipate payroll tax implications for public employers, in
- 82 addition to taking into consideration possible tax implications
- 83 for employees who might choose to participate;
- 84 (6) The design of any leave benefit buy-back program shall
- 85 provide that if employee demand exceeds revenues appropri-
- 86 ated by the Legislature for the program in any fiscal year,
- 87 eligibility for participation shall be based on seniority, as
- 88 measured by total years or parts thereof of credited service with
- 89 a participating employer;
- 90 (7) The design of any leave benefit buy-back program shall
- 91 provide that any employee who elects to participate may not
- 92 thereafter file an employee grievance or maintain a civil action
- 93 relating to participation in the program or the benefits derived
- 94 therefrom;
- 95 (8) The design of any leave benefit buy-back program shall
- 96 presume limitations on the future accrual of leave benefits
- 97 which may be converted for extended insurance coverage or
- 98 enhanced retirement benefits by employees who elect to
- 99 participate in the program.

- (e) Any rule developed by the board for implementing or administering a leave benefit buy-back program as provided in this section, including the rate of exchange to be offered to employees who elect to participate, shall be considered interpretative or procedural in nature and is not subject to rule-making review by the Legislature, as provided in chapter twenty-nine-a of this code.
- 107 (f) In addition to the factors to be included in the analysis of a leave benefit buy-back program enumerated above, the 108 board created in this section shall also consider the salient 109 110 issues surrounding the provision of long-term disability 111 insurance coverage in lieu of certain benefits currently pro-112 vided, retirement disability and employee donation of leave 113 benefits, as authorized by section twenty-seven, article six, 114 chapter twenty-nine of this code, including the potential cost 115 and benefit thereof relative to the total benefit/compensation 116 package made available to state employees and employees of 117 county boards of education.
  - (g) In furtherance of the board's purposes as stated in this section, the department of administration is hereby authorized to require all state spending units to collect, compile, maintain and report data regarding employee sick and annual leave use, balances, accrual and conversion. The superintendent of the state board of education is hereby granted the same authority with respect to the several county boards of education.

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125 (h) It is the intention of the Legislature that the provisions 126 of this section shall supersede and govern any other provision 127 of this code or legislative rule to the contrary.

That Joint Committee on Enrolled Bills hereby certifies that the
foregoing bill is correctly anrolled.
Cam / Uma
Chairman Senate Committee
Mamenton
Chairman House Committee
Originating in the House.
In effect from passage.
Karsell Elehas
Clerk of the Senate
Breggy Dr. Brus
Clerk of the House of Delegates
Earl Row Sombly
President of the Senate
President of the Senate
Speaker of the House of Delegates
The within <u>Cropproved</u> bil this the
day of (1901), 2001.
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Governor

PRESENTED TO THE

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